

CHAPTER ONE-GENERAL PROVISIONS

AR1.05 FREEDOM OF INFORMATION

It is the policy of the Board of Trustees of the Manhattan Fire Protection District to permit access to and copying of public records in accordance with the Illinois Freedom of Information Act, balanced, however, by the limited exceptions recognized in the Act to safeguard individual privacy and the efficient operation of the District. The Fire Chief, who is hereby appointed the District's Freedom of Information Officer, shall insure that the District complies with the Act through execution of the District's regulations adopted pursuant to this policy. A copy of this policy shall be posted on the District's website.

A. **Introduction**

1. **Brief Description of the District**

Manhattan Fire Protection District, Will County, Illinois, is a fire protection district organized pursuant to the Illinois Fire Protection District Act (70 ILCS 705/1 *et seq.*) to provide fire protection and other emergency services to the residents of the District. The District's operating budget is comprised of tax collections for both fire and ambulance services along with grants, donations, and other miscellaneous forms of revenue. The District's fire station headquarters is located at 100 Park Rd., Manhattan, Illinois 60442.

The District employs approximately 24 full-time employees and 20 part-time employees.

The Board of Trustees consisting of the following members governs the District:

Bill Moncrief
Larry Goodwin
Bill Weber
Robert Davis
Nick Kotchou
Brian Hupe
Mike Shivers

The District's Board of Fire Commissioners consists of the following members:

Gerald Kinsella
Claude Werner
Anton Brncich

The Firefighters' Pension Board consists of the following five members:

Dave Kolosh
Steve Malone
Mike Shivers
Justin Kozar
Bruce Boyle

2. **Brief Description of the Method to Request Information**

All public requests for information and/or records will be processed through the administrative offices of the District, located at 100 Park Rd., Manhattan, Illinois 60442. The Fire Chief serves as the Freedom of Information Officer for the District. Requests shall be directed to the Fire Chief of the District (or designee) pursuant to the District's administrative regulations at the address noted above. The current Fire Chief is Steve Malone. If a record is available on the District's website, the District will provide a requester with direction on how to access the record electronically. The first fifty (50) black and white copies are free. Thereafter, each page will be charged \$.15 per page. Electronic, color or oversized copies will be charged at the actual cost to the District of reproduction. Fire and ambulance report requests are assessed a flat fee of \$5.00 per document.

For any additional information, the administrative office is open Monday through Friday, 8:30 a.m. to 12:00 p.m. and 1:00 p.m. to 4:30 p.m. The telephone number is (815) 478-3197.

B. **Public Access to Records**

1. **Generally**

The District shall make available its public records to any person requesting access pursuant to the provisions of the Illinois Freedom of Information Act (5 ILCS 140/1 *et seq.*) (the "Act"), as well as other applicable law. The District shall not provide access to public records or portions thereof that are exempt from disclosure under the Act or as provided by other applicable law. Denials of requests for records will contain a detailed factual basis for the denial.

2. **Nonexempt Materials Contained in Exempt Records**

The District shall delete any information which is exempt from disclosure under the Act from a public document which contains nonexempt material, and make the remaining information available for inspection and copying.

3. **Denial of Request for Public Records; Appeal**

Any person denied access to inspect or copy any public record may appeal the denial to the Office of the Public Access Counselor at Illinois Attorney General, 500 S. 2nd Street, Springfield, Illinois; telephone (312) 814-3000.

C. **General Materials Available**

The following information will be made available to the public:

1. **List of all Types or Categories of Records Under the District's Control**

a. **Financial records**

- Budget
- Levy ordinance and certificate of tax levy
- Audit
- Bills
- Receipts for revenue
- Bills payable
- Revenue and Expense Reports
- Cancelled checks
- Labor agreements

b. **General Records**

- Board minutes
- Board resolutions and ordinances
- Bidding specifications
- Board policies and administrative procedures
- Administrative instructions to staff
- Personnel names, salaries, titles and dates of employment
- Office equipment
- Insurance
- Capital equipment
- Real estate
- Legal notices
- Application for contracts, permits, grants or agreements
- Consulting contracts
- Contracts for capital equipment
- Contracts for office supplies
- Contracts for maintenance and repair
- Number of employees

D. **Request Procedures**

1. **Initiation of Request**

Any person wishing to inspect or copy a District's public record shall submit a written request to the Fire Chief. While the use of a specific form is not required, the District will provide a form upon request (see **Form 1**). Requests are accepted via personal delivery, mail, facsimile, or email if directed to smalone@manhattanfire.org. Requests must specify District records with reasonable particularity to avoid inefficient use of staff time in retrieving and preparing records for inspection.

2. Response to Request

- a. Upon receipt, the Fire Chief shall mark the date received upon the request, along with the date a response is due.
- b. The District shall either comply with or deny the written request for public records within five (5) working days after its receipt.(see **Forms 2, 3, and 4**). Denial shall be by letter as provided below and contain a detailed factual basis for the denial. Failure to respond to a written request within five (5) working days after its receipt shall be considered a denial of the request.
- c. The District's time for response may be extended for not more than five (5) additional working days for any of the following reasons (see **Form 5**):
 - i) The requested records are stored in whole or in part at other locations than the office having charge of the requested records;
 - ii) The request requires the collection of a substantial number of specified records;
 - iii) The request is couched in categorical terms and requires an extensive search for the records responsive to it;
 - iv) The requested records have not been located in the course of routine search and additional efforts are being made to locate them;
 - v) The requested records require examination and evaluation by personnel having the necessary competence and discretion to determine if they are exempt from disclosure under the Act or should be revealed only with appropriate deletions;
 - vi) The request for records cannot be complied with by the District within five (5) working days without unduly burdening or interfering with the operations of the public body;
 - vii) There is a need for consultation, which shall be conducted with all practicable speed, with another public body or among two or more components of the District having a substantial interest in the determination or in the subject matter of the request.
- d. When additional time is required for any of the reasons listed, the District shall notify by letter the person making the written request within five (5) working days of receipt of request (see **Form 5**).
- e. The response times contained in this Section may be extended with the written agreement of the requester; and
- f. The Fire Chief shall maintain a copy of each request, response and written communications with the requester and all documents submitted.

3. **Records Maintained Online**

- a. If a requested record is maintained on the District's website, the District shall notify the requester that the requested record is available online and direct the requester to the website where the record can be accessed.
- b. In the event the requester cannot reasonably access the record, the requester may re-submit their request and the District shall make the requested record available for inspection or copying.

4. **Procedure for Inspection or Copying**

- a. Inspection of District public records not excluded from inspection under the Act shall be permitted between the hours of 8:30 a.m. to 12:00 p.m. and 1:00 p.m. to 4:30 p.m., Monday through Friday, on days the District office is open for business.
- b. Inspection must be made at the District office, and records are not to be removed from the District office.
- c. The Fire Chief or his designee shall be present during inspection of District records.
- d. Inspection will not be allowed when records are in immediate use by persons exercising official duties which require use of the records.
- e. Copies of requested records will be provided by District employees within the limitations of District copying equipment.

5. **Fees**

- a. Letter-sized, black and white copies are charged at \$.15 per page after the first 50 copies. Each color copy will be charged at \$.25 per page. Persons requesting electronic or oversized copies of District public records shall reimburse the District for its actual cost for reproducing public records, as determined by the Fire Chief or his designee. Each record certified shall cost \$1.00.
- b. Documents shall be furnished without charge or at a reduced charge, as determined by the Board of Trustees, if the person requesting the documents states the specific purpose for the request and indicates that a "waiver or reduction of the fee is in the public interest" pursuant to Section 6(c) of the Act (5 ILCS 140/6(c)). In setting the amount of the waiver or reduction, the District shall take into consideration the amount of materials requested and the cost of copying them.

- c. Records may be produced electronically, if requested. The District will email records where practicable. When requests are unable to be sent via email or the requester does not desire emailed copies, the District shall purchase appropriate electronic media and copy the documents to the electronic media. The requester will pay the actual cost of the media. In no event may the District accept electronic media from a requester.

6. **Unduly Burdensome Request Exemption**

- a. Requests calling for all records falling within a category shall be complied with unless compliance with the request would be unduly burdensome for the District and there is no way to narrow the request, and the burden on the District outweighs the public interest in the information.
- b. Before invoking this exemption, the District shall extend to the person making the request an opportunity to confer with it in an attempt to reduce the request to manageable proportions.
- c. The District shall invoke this exemption in writing to the person making the request specifying the reasons why it would unduly burden the District and the extent to which compliance would so burden the operations of the District.
- d. Repeated requests for the same public records by the same person shall be deemed unduly burdensome under this provision.

7. **Documents Containing Personal Information**

- a. When a requested document contains information of a highly personal nature or whose release would be objectionable to a reasonable person, the Fire Chief must determine if the subject's right to privacy outweighs and legitimate public interest. If the Fire Chief determines the legitimate public interests outweigh privacy interests, the Fire Chief shall release the documents.
- b. If the Fire Chief determines the right to privacy outweighs any legitimate public interest, the Fire Chief shall seek an advisory opinion from the Public Access Counselor pursuant to the procedures adopted by that body.
- c. If the Fire Chief believes the advisory opinion is in error, with the consent of the Board of Trustees, the Fire Chief may seek judicial review of the decision.

8. **Preliminary Drafts and Similar Documents**

- a. When the Fire Chief determines that a requested document is exempt under Section 7(1)(f) as a preliminary draft or other document exempted under this section, he shall initiate the advisory opinion procedures of the Public Access Counselor.
- b. If the Fire Chief believes the advisory opinion is in error, the consent of the Board of Trustees, the Fire Chief may seek judicial review of the decision.

9. **Commercial Requests**

- a. Prior to responding to a request for records, the Fire Chief shall determine whether the requested records will be used in any sale, resale, solicitation or advertisements for sales or services. If the Fire Chief determines that the request is for one of these purposes, it shall be deemed a commercial request and response shall be governed by this section. Requests received from news media, non-profit, scientific or academic organizations shall not be considered commercial requests.
- b. When a request is for a commercial purpose, the Fire Chief shall respond to the requester within five (5) business days, informing the requester that the request is considered commercial.
- c. Within twenty-one (21) business days after the receipt of the commercial purpose request, a Freedom of Information Officer shall respond to the requester. This response shall:
 - i) Provide an estimate of the time required to provide the records, including a requirement that the requester pay for the copies;
 - ii) Deny the request pursuant to one or more exemptions found in the Freedom of Information Act;
 - iii) Notify the requester that the request is unduly burdensome and extend an opportunity to the requester to reduce the request to manageable proportions, or
 - iv) Provide the requested records.
- d. When estimating the time required for responding to a commercial records request, the Fire Chief should consider the size and complexity of the request. Priority shall be given to non-commercial requests.

4. **Voluminous Requests**

- a. Prior to responding to a request for records, a Freedom of Information Officer shall determine whether the requested records will constitute a voluminous request as defined by Sections 2(h) and 3.6 of the Act. If a Freedom of Information Officer determines that the request is voluminous, it shall be governed by this section.
- b. In no event shall requests made by news media, non-profit, scientific, or academic organizations be considered voluminous requests so long as the principal purpose of the request is:
 - i) To access and disseminate information concerning news and current events;
 - ii) For articles of opinion or features of interest to the public; or
 - iii) For the purpose of academic, scientific, or public research or education.
- c. If a Freedom of Information Officer determines that a request is voluminous, the requester may file a request for review with the Office of the Public Access Counselor at Illinois Attorney General, 500 S. 2nd Street, Springfield, Illinois; telephone (312) 814-3000.
- d. When a request is voluminous, a Freedom of Information Officer shall issue a response within five (5) business days (see **Form 6**). This response will notify the requester:
 - i) That the request is being treated as a voluminous request;
 - ii) Of the reasons why the request is being treated as voluminous;
 - iii) That the requester must respond within ten (10) business days after the Freedom of Information Officer's response was sent and specify whether the requester would like to amend the request such that it will no longer be treated as a voluminous request;
 - iv) That if the requester does not respond within ten (10) business days, or if the request continues to be a voluminous request following the requester's response, the Freedom of Information Officer will respond to the request and assess any fees chargeable pursuant to Section 6 of the Act;
 - v) That the District has five (5) business days after receipt of the requester's response or five (5) business days from the last day for

- the requester to amend his or her request, whichever is sooner, to respond to the request;
- vi) That the District may request an additional ten (10) business days to comply with the request;
 - vii) Of the Public Access Counselor's address and phone number, as well as of the requester's right to seek review with the Public Access Counselor; and
 - viii) That if the requester fails to accept or collect the responsive records, the requester may still be charged by the District for its response pursuant to Section 6 of the Act, and that the requester's failure to pay will be considered a debt due and owing to the District and may be collected in accordance with applicable law.
- c. After issuing a response pursuant to subsection (b) above, the District shall provide a voluminous requester ten (10) business days from the date of the District's response to amend their request such that the request will no longer be treated as voluminous.
- d. If a request continues to be voluminous following the requester's response, a Freedom of Information Officer shall issue a second respond within five (5) business days after receipt of the requester's response or five (5) days after the final day for the requester to respond, whichever is sooner. This second response shall:
- i) Provide an estimate of the fees to be charged;
 - ii) Deny the request pursuant to one or more of the exemptions found in the Freedom of Information Act;
 - iii) Notify the requester that the request is unduly burdensome and provide an opportunity to the requester to attempt to reduce the request to manageable proportions; or
 - iv) Provide the records as requested.
- e. The District may extend the deadline for the District's second response for up to ten (10) business days from the final day for the requester to reply to the District's second response for the reasons set forth in Section D.2.C. above. The District and the requester may also agree in writing to extend the time for compliance.
- f. If the request is voluminous, a special fee structure applies:

- i) If the voluminous request is for electronic records and those records are not in a portable document format (“PDF”), the District may charge the following fees based upon the amount of megabytes (“MB”) of data requested:

2 MB or less	Up to \$20
Between 2 MB and 4 MB	Up to \$40
More than 4 MB	Up to \$100

- ii) If a voluminous request is for electronic records and those records are in a portable document format, the District may charge the following based upon the amount of megabytes of data (“MB”) requested:

80 MB or less	Up to \$20
Between 80 MB and 160 MB	Up to \$40
More than 160 MB	Up to \$100

- g. If the District imposes a fee pursuant to the above fee structure, the District shall provide the requester with an accounting of all fees, costs, and personnel hours in connection with the request.

11. Recurrent Requesters

- a. Prior to responding to a request for records, a Freedom of Information Officer shall determine whether the requester is a recurrent requester as defined by Sections 2(g) and 3.2 of the Act. If a Freedom of Information Officer determines that the requester is a recurrent requester, the request shall be governed by this section. In no event shall news media, non-profit, scientific, or academic organizations be considered recurrent requesters.
- b. When a requester is a recurrent requester, a Freedom of Information Officer shall issue a response within five (5) business days (see **Form 7**). This response will notify the requester:
 - i) That the District is treating the requester as a recurrent requester;
 - ii) Of the reasons why the District is treating the requester as a recurrent requester;
 - iii) That the District will send an initial response within twenty-one (21) business days after receipt of the request; and

- iv) That in its initial response, the District may respond by:
 - Providing an estimate of the time required by the District to provide the requested records, as well as an estimate of the fees to be charged;
 - Denying the request pursuant to one or more of the exemptions found in the Freedom of Information Act;
 - Notifying the requester that the request is unduly burdensome and extend an opportunity to the requester to reduce the request to manageable proportions; or
 - Providing the requested records.

- c. When a requester is a recurrent requester, a Freedom of Information Officer shall respond to the request within twenty-one (21) business days after receipt. This response shall:
 - i) Provide an estimate of the time required by the District to provide the requested records, as well as an estimate of the fees to be charged;
 - ii) Deny the request pursuant to one or more of the exemptions found in the Freedom of Information Act;
 - iii) Notify the requester that the request is unduly burdensome and extend an opportunity to the requester to reduce the request to manageable proportions; or
 - iv) Provide the requested records.

- d. When a requester is a recurrent requester, the District shall comply with a request within a reasonable period considering the size and complexity of the request, unless the records are otherwise exempt from disclosure.

ADOPTED: JULY 2007
AMENDED: NOVEMBER 2009
RE-AMENDED: SEPTEMBER 2015
RE-AMENDED: MARCH 2019

FORM 1

MANHATTAN FIRE PROTECTION DISTRICT
FREEDOM OF INFORMATION ACT
WRITTEN REQUEST FOR RECORDS

Dear Fire Chief (or designee):

(I), (We), are hereby requesting that (I) (We)

_____ inspect the following records at the Manhattan Fire Protection District's
Administrative Office.

_____ receive copies of the following records from the Manhattan Fire Protection District.

(Please be specific in listing records.)

Will the records received or requested or the information derived thereof be used in any form of
sale, resale, or solicitation or advertisement for sales or services?

_____ Yes

_____ No

I understand that if I request that the records be copied, I may be charged a fee due in full before the copies
are made.

Signature(s) of Requester(s)

Date of Request

(For office use only)

Date Request Received: _____

Signature: _____

Date Response Due: _____

FORM 2

MANHATTAN FIRE PROTECTION DISTRICT
FREEDOM OF INFORMATION ACT
APPROVAL FOR REQUEST FOR PUBLIC RECORDS

DATE: _____

TO: _____

FROM:
Manhattan Fire Protection District
100 Park Rd.
Manhattan, IL 60442

NAME _____

ADDRESS _____

CITY STATE ZIP _____

(_____) _____
PHONE NUMBER

DESCRIPTION OF REQUESTED RECORDS:

Your request dated _____ for the above captioned records has been approved.

_____ The documents will be made available at the District Administrative Office on
(Date) _____ upon payment of copying costs in the amount of _____

_____ You may inspect the records at _____

on _____
DATE

Fire Chief or Designee

Date

FORM 3

MANHATTAN FIRE PROTECTION DISTRICT
FREEDOM OF INFORMATION ACT
DENIAL OF REQUEST FOR PUBLIC RECORDS

DATE: _____

TO: _____

FROM:
Manhattan Fire Protection District
100 Park Rd.
Manhattan, IL 60442

NAME _____

ADDRESS _____

CITY STATE ZIP _____

(_____) _____
PHONE NUMBER

DESCRIPTION OF REQUESTED RECORDS:

Your request dated _____ for the above captioned records has been denied:

_____ The request creates an undue burden on the public body in accordance with Section 3(f) of the Freedom of Information Act, and we were unable to negotiate a more reasonable request.

_____ The materials requested are exempt under Section 7__ of the Freedom of Information Act for the following reasons: _____

The individual(s) who were responsible for the denial are:

You have the right to appeal the denial of the records you have requested to the Public Access Counselor at Illinois Attorney General, 500 S. 2nd Street, Springfield, Illinois, 62701, and by placing the words "Freedom of Information Act Appeal" on the face of the envelope, if sent by mail. In submitting your notice of appeal, you must include a copy of your original request and this denial, and state the reasons why you feel your appeal should be granted.

Fire Chief or Designee

Date

FORM 4

MANHATTAN FIRE PROTECTION DISTRICT
FREEDOM OF INFORMATION ACT
PARTIAL APPROVAL OF REQUEST FOR PUBLIC RECORDS

DATE: _____

TO: _____
NAME

FROM:
Manhattan Fire Protection District
100 Park Rd.
Manhattan, IL 60442

ADDRESS

CITY STATE ZIP

(_____) _____
PHONE NUMBER

DESCRIPTION OF REQUESTED RECORDS:

Your request dated _____ for the above captioned records has been partially approved. Those parts of your request that have been approved:

_____ will be made available at District Administrative Offices on (Date) _____
_____ upon payment of copying costs in the amount of _____
_____.

_____ may be inspected at _____
on _____
DATE

The following portions of your request have been denied for the reasons cited:

The individual(s) who were responsible for the denial are:

You have the right to appeal the denial of that portion of the records you have requested to the Public Access Counselor at Illinois Attorney General, 500 S. 2nd Street, Springfield, Illinois 62701. In submitting your notice of appeal, you must include a copy of your original request and this partial denial, and state the reasons why you feel this appeal should be granted.

Fire Chief or Designee

Date

FORM 5

MANHATTAN FIRE PROTECTION DISTRICT
FREEDOM OF INFORMATION ACT
DEFERRAL OF RESPONSE TO REQUEST FOR PUBLIC RECORDS

DATE: _____

TO: _____

FROM:
Manhattan Fire Protection District
100 Park Rd.
Manhattan, IL 60442

NAME _____

ADDRESS _____

CITY STATE ZIP _____

(_____) _____
PHONE NUMBER

DESCRIPTION OF REQUESTED RECORDS:

The response to your request dated _____ for the above captioned records must be delayed. Pursuant to Section 3(d) of the Freedom of Information Act, the delay in responding to your request is for the following reason(s):

You will be notified by _____ as to the action taken on your request.
Date

Fire Chief or Designee

Date

FORM 6

**MANHATTAN FIRE PROTECTION DISTRICT
FREEDOM OF INFORMATION ACT
NOTICE OF TREATMENT AS A VOLUMINOUS REQUEST**

DATE: _____

TO: _____

FROM:
Manhattan Fire Protection District
100 Park Rd.
Manhattan, IL 60442

NAME _____

ADDRESS _____

CITY STATE ZIP _____

(_____) _____
PHONE NUMBER

DESCRIPTION OF REQUESTED RECORDS:

The response to your request dated _____ for the above captioned records is being treated by the District as a voluminous request pursuant to Section 3.6 of the Freedom of Information Act for the following reason(s):

Please respond within ten (10) business days specifying whether you would like to amend your request such that it will no longer be treated as a voluminous request. The District will have five (5) business days after the receipt of your response or five (5) business days from the last day for you to amend your request, whichever is sooner, to respond to your request. The District may request an additional ten (10) business days to comply with your request.

If you do not respond within ten (10) business days, or if your request continues to be voluminous following your response, the District will respond to the request and assess any fees chargeable pursuant to Section 6 of the Freedom of Information Act.

Please be advised that if you fail to accept or collect any responsive records, you may still be charged by the District for its response pursuant to Section 6 of the Freedom of Information Act. Furthermore, your failure to pay will be considered a debt due and owing to the District and may be collected in accordance with applicable law.

You have the right to appeal the District's treatment of your request as a voluminous request to the Public Access Counselor at Illinois Attorney General, 500 S. 2nd Street, Springfield, Illinois 62701.

In submitting your notice of appeal, you must include a copy of your original request, this notice, and state the reasons why you feel this appeal should be granted.

Freedom of Information Officer or Designee

Date

FORM 7

**MANHATTAN FIRE PROTECTION DISTRICT
FREEDOM OF INFORMATION ACT
NOTICE OF TREATMENT AS A VOLUMINOUS REQUEST**

DATE: _____

TO: _____

FROM:
Manhattan Fire Protection District
100 Park Rd.
Manhattan, IL 60442

NAME _____

ADDRESS _____

CITY STATE ZIP _____

(_____) _____
PHONE NUMBER

DESCRIPTION OF REQUESTED RECORDS:

You are being treated by the District as a recurrent requester pursuant to Section 3.2 of the Freedom of Information Act for the following reason(s):

Accordingly, the District will send an initial response within twenty-one (21) business days after receipt of your request. In this initial response, the District may:

- Provide an estimate of the time required by the District to provide the requested records and an estimate of the fees to be charged;
- Deny the request pursuant to one or more of the exemptions found in the Freedom of Information Act;
- Notify you that the request is unduly burdensome and extend an opportunity to reduce the request to manageable proportions; or
- Provide the requested records.

Freedom of Information Officer or Designee

Date

MANHATTAN FIRE PROTECTION DISTRICT

Map of District

[to be inserted]

MANHATTAN FIRE PROTECTION DISTRICT

ORGANIZATIONAL CHART

